

## General Assembly

Raised Bill No. 6967

January Session, 2001

LCO No. 4484

Referred to Committee on Judiciary

Introduced by: (JUD)

## AN ACT CONCERNING ADOPTION OF CHILDREN IN STATE FOSTER CARE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (a) of section 17a-44 of the general statutes is repealed and the following is substituted in lieu thereof:
- 3 (a) The photo-listing service shall [semiannually] quarterly check
- 4 the status of photo-listed children for whom inquiries have been
- 5 received. Periodic checks shall be made by such service to determine
- 6 the progress toward adoption of such children and the status of those
- 7 children registered but never photo-listed because of placement in [an]
- 8 <u>a preadoptive or</u> adoptive home prior to or at the time of registration.
- 9 Sec. 2. Section 17a-91 of the general statutes is repealed and the
- 10 following is substituted in lieu thereof:
- 11 The Commissioner of Children and Families shall report, on
- 12 February fifteenth annually, to the Governor and to the joint standing
- 13 committees of the General Assembly having cognizance of matters
- 14 relating to human services, the judiciary and human rights and

- opportunities, with respect to the status, (1) as of the January first preceding, of all children committed to the commissioner's custody, including in such report the date of commitment with respect to each child, [and] (2) of the central registry and monitoring system established in accordance with subsection (d) of section 17a-110, and (3) of the amount of time elapsed between the termination of parental
- Sec. 3. Section 17a-110a of the general statutes is repealed and the

rights and the finalization of the adoption of the child.

following is substituted in lieu thereof:

- (a) In order to achieve early permanency for children, decrease children's length of stay in foster care, [and] reduce the number of moves children experience in foster care and reduce the amount of time between termination of parental rights and adoption, the Commissioner of Children and Families shall establish a program for concurrent permanency planning.
  - (b) Concurrent permanency planning involves a planning process to identify permanent placements and prospective adoptive parents so that when termination of parental rights are granted by the court pursuant to section 17a-112 or section 45a-717, permanent placement or adoption proceedings may commence immediately.
  - (c) The commissioner shall establish guidelines and protocols for child-placing agencies involved in concurrent permanency planning, including criteria for conducting concurrent permanency planning based on relevant factors such as: (1) Age of the child and duration of out-of-home placement; (2) prognosis for successful reunification with parents; (3) availability of relatives and other concerned individuals to provide support or a permanent placement for the child; (4) special needs of the child; and (5) other factors affecting the child's best interests, goals of concurrent permanency planning, support services that are available for families, permanency options, and the consequences of not complying with case plans.

- (d) Within six months of out-of-home placement, the Department of Children and Families shall complete an assessment of the likelihood of the child's being reunited with either or both birth parents, based on progress made to date. The Department of Children and Families shall develop a concurrent permanency plan for [families with poor prognosis for reunification within such time period] children who have been in an out-of-home placement for more than six months. Such assessment and concurrent permanency plan shall be filed with the court.
- (e) Concurrent permanency planning programs must include involvement of parents and full disclosure of their rights and responsibilities.
  - (f) The commissioner shall provide ongoing technical assistance, support, and training for local child-placing agencies and other individuals and agencies involved in concurrent permanency planning.
  - Sec. 4. Subsection (o) of section 17a-112 of the general statutes is repealed and the following is substituted in lieu thereof:
    - (o) In the case where termination of parental rights is granted, the guardian of the person or statutory parent shall report to the court within thirty days of the date judgment is entered on a case plan, as defined by the federal Adoption Assistance and Child Welfare Act of 1980, for the child which shall include measurable objectives and time schedules. At least every [six] three months thereafter, such guardian or statutory parent shall make a report to the court on the progress made on implementation of the plan. The court may convene a hearing upon the filing of a report and shall convene a hearing for the purpose of reviewing the plan for the child no more than twelve months from the date judgment is entered and at least once a year thereafter until the court determines that the adoption plan has become finalized. For children where the commissioner has determined that adoption is appropriate, the report on the implementation of the plan shall include

a description of the reasonable efforts the department is taking to promote and expedite the adoptive placement and to finalize the 80 adoption of the child, including documentation of child specific recruitment efforts. If the court determines that the department has not 82 made reasonable efforts to place a child in an adoptive placement or 83 that reasonable efforts have not resulted in the placement of the child, 84 the court may order the Department of Children and Families, within available appropriations, to contract with a child-placing agency to arrange for the adoption of the child. The department, as statutory parent, shall continue to provide such care and services for the child while a child-placing agency is arranging for the adoption of the child.

- Sec. 5. Section 17a-114 of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) No child in the custody of the Commissioner of Children and Families shall be placed with any person, unless such person is licensed by the department for that purpose. Any person licensed by the department to accept placement of a child is deemed to be licensed to accept placement as a foster family or prospective adoptive family. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to establish the licensing procedures and [Any criminal records check conducted by standards. commissioner shall be a criminal records check requested from the State Police Bureau of Identification and the Federal Bureau of Investigation.]
- 102 (b) The Commissioner of Children and Families shall arrange for the 103 fingerprinting of the applicant and all persons sixteen years of age and 104 older residing in the home of the applicant or licensee or for the 105 conducting of any other method of positive identification required by 106 the State Police Bureau of Identification or the Federal Bureau of Identification. The fingerprints and other positive identifying information shall be forwarded to the State Police Bureau of 109 Identification, which shall conduct a state criminal history records

78

79

81

85

86

87

88

89

90

91

92

93

94

95

96

97

98

99

100

101

107

- check and submit the fingerprints or other identifying information to
  the Federal Bureau of Investigation for a national criminal history
  records check. The commissioner shall also determine whether the
  applicant or licensee are part of the state child abuse registry
- established pursuant to section 17a-101k.
- 115 [(b)] (c) Notwithstanding the requirements of subsection (a) of this 116 section, the commissioner may place a child with a relative who is not 117 licensed for a period of up to forty-five days provided a satisfactory 118 home visit is conducted, a basic assessment of the family is completed 119 and such relative attests that such relative and any adult living within 120 the household have not been convicted of a crime or arrested for a 121 felony against a person, for injury or risk of injury to or impairing the 122 morals of a child, or for the possession, use or sale of a controlled 123 substance. Placements with a relative beyond such forty-five-day 124 period shall be subject to certification by the commissioner, except that, 125 on or after October 1, 2001, placement of a child with a relative who 126 was not certified prior to October 1, 2001, shall be subject to licensure 127 under subsection (a) of this section. The commissioner shall adopt regulations, in accordance with the provisions of chapter 54, to 128 129 establish certification procedures and standards for a caretaker who is 130 a relative of such child.
- 131 Sec. 6. Section 17a-121a of the general statutes is repealed and the following is substituted in lieu thereof:
- The Department of Children and Families may provide counseling and referral services after adoption to adoptees and adoptive families for whom the department provided such services before the adoption. Post-adoption services include assigning a mentor to a family, training
- after licensing, support groups, behavioral management counseling,
- therapeutic respite care, referrals to community providers, a telephone
- help line and training of public and private mental health professionals
- in post-adoption issues.
- Sec. 7. Section 17a-117 of the general statutes is repealed and the

142 following is substituted in lieu thereof:

143

144

145

146

147

148

149

150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

(a) The Department of Children and Families may, and is encouraged to contract with child-placing agencies to arrange for the adoption of children who are free for adoption. If (1) a child for whom adoption is indicated, cannot, after all reasonable efforts consistent with the best interests of the child, be placed in adoption through existing sources because the child is a special needs child and (2) the adopting family meets the standards for adoption which any other adopting family meets, the Commissioner of Children and Families shall, before adoption of such child by such family, certify such child as a special needs child and, after adoption, provide one or more of the following subsidies for the adopting parents: (A) A special-need subsidy, which is a lump sum payment paid directly to the person providing the required service, to pay for an anticipated expense resulting from the adoption when no other resource is available for such payment; or (B) a periodic subsidy which is a payment to the adopting family; and (C) in addition to the subsidies granted under this subsection, any medical benefits which are being provided prior to final approval of the adoption by the Court of Probate or the Superior <u>Court</u> in accordance with the fee schedule and payment procedures under the state Medicaid program administered by the Department of Social Services shall continue as long as the child qualifies as a dependent of the adoptive parent under the provisions of the Internal Revenue Code. Such medical subsidy may continue only until the child reaches age twenty-one. A special-need subsidy may only be granted until the child reaches age eighteen. A periodic subsidy may continue only until the child reaches age eighteen and is subject to biennial review as provided for in section 17a-118. The amount of a periodic subsidy shall not exceed the current costs of foster maintenance care.

(b) Requests for subsidies after a final approval of the adoption by the Court of Probate <u>or the Superior Court</u> may be considered at the discretion of the commissioner for conditions resulting from or directly

6 of 25

related to the totality of circumstances surrounding the child prior to 176 placement in adoption. A written certification of the need for a subsidy 177 shall be made by the Commissioner of Children and Families in each 178 case and the type, amount and duration of the subsidy shall be 179 mutually agreed to by the commissioner and the adopting parents 180 prior to the entry of such decree. Any subsidy decision by the Commissioner of Children and Families may be appealed by a licensed 182 child-placing agency or the adopting parent or parents to the Adoption 183 Subsidy Review Board established under subsection (c) of this section. 184 The commissioner shall adopt regulations establishing the procedures 185 for determining the amount and the need for a subsidy.

- (c) There is established an Adoption Subsidy Review Board to hear appeals under this section, section 17a-118 and section 17a-120. The board shall consist of the Commissioner of Children and Families, or the commissioner's designee, and a licensed representative of a child-placing agency and an adoptive parent appointed by the Governor. The Governor shall appoint an alternate licensed representative of a child-placing agency and an alternate adoptive parent. Such alternative members shall, when seated, have all the powers and duties set forth in this section and sections 17a-118 and 17a-120. Whenever an alternate member serves in place of a member of the board, such alternate member shall represent the same interest as the member in whose place such alternative member serves. All decisions of the board shall be based on the best interest of the child. Appeals under this section shall be in accordance with the provisions of chapter 54.
- 201 Sec. 8. Subsection (j) of section 45a-717 of the general statutes is 202 repealed and the following is substituted in lieu thereof:
  - (j) In the case where termination of parental rights is granted, the guardian of the person or statutory parent shall report to the court within [ninety] thirty days of the date judgment is entered on a case plan, as defined by the federal Adoption Assistance and Child Welfare

175

181

186

187

188

189

190

191

192

193 194

195

196

197

198

199

200

203

204

205

- 207 Act of 1980, as amended from time to time, for the child. At least every 208 [six] three months thereafter, such guardian or statutory parent shall 209 make a report to the court on the implementation of the plan. The 210 court may convene a hearing upon the filing of a report and shall 211 convene a hearing for the purpose of reviewing the plan no more than 212 [fifteen] twelve months from the date judgment is entered and at least 213 once a year thereafter until such time as any proposed adoption plan 214 has become finalized.
- Sec. 9. Subsection (k) of section 46b-129 of the general statutes is repealed and the following is substituted in lieu thereof:
- [(k) (1) Ten months after the adjudication of neglect of the child or youth or twelve months after the vesting of temporary care and custody pursuant to subsection (b) of this section]
  - (k) (1) Ten months after placement of the child or youth in the care and custody of the commissioner pursuant to a voluntary placement agreement, or removal of a child or youth pursuant to subsection (c) of section 17a-101g, or court order issued by a court of competent jurisdiction, whichever is earlier, the commissioner shall file a motion for review of a permanency plan and to extend or revoke the commitment. Ten months after [a] each permanency plan [has been approved by the court pursuant to this subsection, unless the court has approved placement in long-term foster care with an identified person or an independent living program, or the commissioner has filed a petition for termination of parental rights or motion to transfer guardianship] hearing required under this subsection, commissioner shall file a motion for review of the permanency plan and to extend or revoke the commitment if the child or youth remains in the custody of the commissioner. A hearing on any such motion shall be held within sixty days of the filing. The court shall provide notice to the child or youth, and [his] the parent or guardian of such child or youth of the time and place of the court hearing [on any such motion] not less than fourteen days prior to such hearing.

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

- (2) At such hearing, the court shall determine whether it is appropriate to continue to make reasonable efforts to reunify the child or youth with the parent. In making this determination, the court shall consider the best interests of the child, including the child's need for permanency. If the court finds that further efforts are not appropriate, the commissioner has no duty to make further efforts to reunify the child or youth with the parent. If the court finds that further efforts are appropriate, such efforts shall ensure that the child or youth's health and safety are protected and such efforts shall be specified by the court, including the services to be provided to the parent, what steps the parent may take to address the problem that prevents the child or youth from safely reuniting with the parent and a time period, not longer than six months, for such steps to be accomplished.
- (3) At [such] each permanency hearing, the court shall approve a permanency plan that is in the best interests of the child or youth and takes into consideration the [child] child's or youth's need for permanency. The child's or youth's health and safety shall be of paramount concern in formulating such plan. Such permanency plan may include the goal of (A) revocation of commitment and placement of the child or youth with the parent or guardian, with or without protective supervision; [(B) placing the child or youth in an independent living program; (C) (B) transfer of guardianship; [(D) approval of [C] long-term foster care with [an identified foster parent; (E)] a relative licensed as a foster parent or certified as a relative caregiver; (D) adoption and filing of termination of parental rights; [(F)] (E) if the permanency plan identifies adoption as an option, a thorough adoption assessment and child specific recruitment. As used in this subdivision, "thorough adoption assessment" means conducting and documenting face-to-face interviews with the child, foster care providers, and other significant parties and "child specific recruitment" means recruiting an adoptive placement targeted to meet the individual needs of the specific child, including, but not limited to, use of the media, use of photo-listing services and any other in-state or out-of-state resources that may be used to meet the specific needs of

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

257

258

259

260

261

262

263

264

265

266

267

268

269

270

271

273 the child, unless there are extenuating circumstances that indicate that 274 these efforts are not in the best interest of the child; or [(G)] (F) such 275 other [appropriate action] planned permanent living arrangement 276 ordered by the court, provided the commissioner has documented a compelling reason why it would not be in the best interests of the child 277 278 or youth for the permanency plan to include the goals in 279 subparagraphs (A) to (D), inclusive, of this subdivision. Such other 280 planned living arrangement may include, but not be limited to, 281 placement of the child or youth in an independent living program or 282 long-term foster care with an identified foster parent. At the 283 permanency plan hearing, the court shall review the status of the child, 284 the progress being made to implement the permanency plan and 285 determine a timetable for attaining the permanency prescribed by the 286 plan. The court shall extend commitment if extension is in the best 287 interests of the child or youth for a period of twelve months. The court 288 shall revoke commitment if a cause for commitment no longer exists 289 and it is in the best interests of the child or youth.

Sec. 10. Section 46b-129a of the general statutes is repealed and the following is substituted in lieu thereof:

In proceedings in the Superior Court under section 46b-129, as amended by this act: (1) The court may order the child, the parents, the guardian, or other persons accused by a competent witness with abusing the child, to be examined by one or more competent physicians, psychiatrists or psychologists appointed by the court; (2) a child shall be represented by counsel knowledgeable about representing such children who shall be appointed by the court to represent the child [whose fee shall be paid by the parents or guardian, or the estate of the child, or, if such persons are unable to pay, by the court. In all cases in which the court deems it appropriate, the court shall also appoint a person, other than the person appointed to represent the child, as guardian ad litem for such child to speak on behalf of the best interests of the child, which] and to act as guardian ad litem for the child, provided (A) the primary role of any counsel for

290

291

292

293

294295

296

297

298

299

300

301

302

303

306 the child including the counsel who also serves as guardian ad litem, 307 shall be to advocate for the child in accordance with the Rules of 308 Professional Conduct, (B) a separate guardian ad litem shall be 309 appointed to speak on behalf of the best interest of the child if the 310 attorney for the child or the judge determines there is conflict of 311 interest between the stated position or wishes of the child and the 312 interests of the child, and (C) in the event that a separate guardian ad 313 litem is appointed, the person previously serving as both counsel and 314 guardian ad litem for the child shall continue to serve as counsel for 315 the child and a different person shall be appointed as guardian ad 316 litem, unless the court for good cause also appoints a different person 317 as counsel for the child. No person who has served as both counsel and 318 guardian ad litem for a child shall thereafter serve solely as the child's 319 guardian ad litem. The guardian ad litem is not required to be an 320 attorney-at-law but shall be knowledgeable about the needs and 321 protection of children. [and whose fee] The counsel and guardian ad 322 litem's fees, if any, shall be paid by the parents or guardian, or the 323 estate of the child, or, if such persons are unable to pay, by the court; 324 (3) the privilege against the disclosure of communications between 325 husband and wife shall be inapplicable and either may testify as to any 326 relevant matter; and (4) evidence that the child has been abused or has 327 sustained a nonaccidental injury shall constitute prima facie evidence 328 that shall be sufficient to support an adjudication that such child is 329 uncared for or neglected.

- Sec. 11. Section 46b-141 of the general statutes is repealed and the following is substituted in lieu thereof:
  - (a) Except as otherwise limited by subsection (i) of section 46b-140, commitment of children convicted as delinquent by the Superior Court to the Department of Children and Families shall be for (1) an indeterminate time up to a maximum of eighteen months, or (2) when so convicted for a serious juvenile offense, up to a maximum of four years at the discretion of the court, unless extended as hereinafter provided.

332

333

334

335

336

337

(b) The Commissioner of Children and Families may [petition the court] file a motion for an extension of the commitment as provided in subdivision (1) of subsection (a) of this section beyond the eighteenmonth period on the grounds that such extension is for the best interest of the child or the community. The court shall give notice to the parent or guardian and to the child at least fourteen days prior to the hearing upon such [petition] motion. The court may, after hearing and upon finding that such extension is in the best interest of the child or the community, continue the commitment for an additional period of not more than eighteen months. Not later than twelve months after a child is committed to the commissioner in accordance with subdivision (1) of subsection (a) of this section the court shall hold a permanency hearing in accordance with subsection (d) of this section. Not more than twelve months after each such hearing, the court shall hold a subsequent permanency hearing if the child remains committed to the commissioner on the date of such subsequent hearing.

(c) The [Commissioner of Children and Families shall obtain judicial review of court shall hold a permanency hearing in accordance with subsection (d) of this section for each child convicted as delinquent for a serious juvenile offense as provided in subdivision (2) of subsection (a) of this section within [eighteen] twelve months of commitment to the Department of Children and Families and every [eighteen] twelve months thereafter. Such [judicial review] hearing may include the submission of a [petition] motion to the court by the commissioner to either (1) modify such commitment, or (2) extend the commitment beyond such four-year period on the grounds that such extension is for the best interest of the child or the community. The court shall give notice to the parent or guardian and to the child at least fourteen days prior to the hearing upon such [petition] motion. The court, after hearing, may modify such commitment or, upon finding that such extension is in the best interest of the child or the community, continue the commitment for an additional period of not more than eighteen months.

339

340

341

342

343

344

345

346

347

348

349

350

351

352

353

354

355

356

357 358

359

360

361

362

363

364

365

366

367 368

369

370

(d) At all permanency hearings required pursuant to subsections (b) and (c) of this section, the court shall review and approve a permanency plan that is in the best interests of the child and takes into consideration the child's need for permanency. Such permanency plan may include the goal of: (1) Revocation of commitment and placement of the child or youth with the parent or guardian, (2) transfer of guardianship, (3) permanent placement with a relative, (4) adoption, or (5) such other planned permanent living arrangement ordered by the court, provided the Commissioner of Children and Families has documented a compelling reason why it would not be in the best interests of the child for the permanency plan to include the goals in subdivisions (1) to (4), inclusive, of this subsection. Such other planned permanent living arrangement may include, but not be limited to, placement of the child in an independent living program. At any such hearing, the court shall also determine whether the Commissioner of Children and Families has made reasonable efforts to achieve the permanency plan in effect.

[(d)] (e) All other commitments of delinquent, mentally deficient or mentally ill children by the court pursuant to the provisions of section 46b-140, may be for an indeterminate time. Commitments may be reopened and terminated at any time by said court, provided the Commissioner of Children and Families shall be given notice of such proposed reopening and a reasonable opportunity to present [his] the commissioner's views thereon. The parents or guardian of such child may apply not more than twice in any calendar year for such reopening and termination of commitment. Any order of the court made under the provisions of this section shall be deemed a final order for purposes of appeal, except that no bond shall be required nor costs taxed on such appeal.

Sec. 12. Subdivision (1) of subsection (a) of section 45a-724 of the general statutes is repealed and the following is substituted in lieu thereof:

372

373

374

375

376377

378

379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399

400

401

402

- 404 (a) (1) A statutory parent appointed under the provisions of section 405 17a-112, section 45a-717 or section 45a-718 may, by written agreement, 406 subject to the approval of the Court of Probate as provided in section 407 45a-727, or subject to the approval of the Superior Court for juvenile 408 matters pursuant to any petition for termination of parental rights filed 409 under section 17a-112, or transferred to the Superior Court for juvenile 410 matters under section 45a-715, give in adoption to any adult person 411 any minor child of whom he or she is the statutory parent; provided, if 412 the child has attained the age of twelve, the child shall consent to the 413 agreement.
- Sec. 13. Section 45a-727 of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) (1) Each adoption matter shall be instituted by filing an application in a Court of Probate, or with the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, together with the written agreement of adoption, in duplicate. One of the duplicates shall be sent immediately to the Commissioner of Children and Families.
  - (2) The application shall incorporate a declaration that to the best of the knowledge and belief of the declarant there is no other proceeding pending or contemplated in any other court affecting the custody of the child to be adopted, or if there is such a proceeding, a statement in detail of the nature of the proceeding and affirming that the proposed adoption would not conflict with or interfere with the other proceeding. The court shall not proceed on any application which does not contain such a declaration. The application shall be signed by one or more of the parties to the agreement, who may waive notice of any hearing on it. For the purposes of this declaration, visitation rights granted by any court shall not be considered as affecting the custody of the child.
- 435 (3) An application for the adoption of a minor child not related to

424

425

426

427

428

429

430

431

432

433

436 the adopting parents shall not be accepted by the Court of Probate or 437 by the Superior Court for juvenile matters where termination of 438 parental rights to the child occurred pursuant to section 17a-112 or 45a-439 715, unless (A) the child sought to be adopted has been placed for 440 adoption by the Commissioner of Children and Families or a child-placing agency, and the placement for adoption has been 441 442 approved by the commissioner or a child-placing agency; (B) the 443 placement requirements of this section have been waived by the 444 Adoption Review Board as provided in section 45a-764; (C) the 445 application is for adoption of a minor child by a stepparent as 446 provided in section 45a-733; or (D) the application is for adoption of a 447 child by another person who shares parental responsibility for the 448 child with the parent as provided in subdivision (3) of subsection (a) of 449 section 45a-724. The commissioner or a child-placing agency may place 450 a child in adoption who has been identified or located by a prospective 451 parent, provided any such placement shall be made in accordance with 452 regulations promulgated by the commissioner pursuant to section 453 45a-728. If any such placement is not made in accordance with such 454 regulations, the adoption application shall not be approved by the 455 Court of Probate or by the Superior Court for juvenile matters where 456 termination of parental rights to the child occurred pursuant to section 457 17a-112 or 45a-715.

- (4) The application and the agreement of adoption shall be filed in the Court of Probate for the district where the adopting parent resides or in the district where the main office or any local office of the statutory parent is located or shall be filed in the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715.
- (5) The provisions of section 17a-152, regarding placement of a child from another state, and section 17a-175, regarding the interstate compact on the placement of children, shall apply to adoption placements.

458

459

460

461

462

- (b) (1) The Court of Probate or the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, shall request the commissioner or a child-placing agency to make an investigation and written report to it, in duplicate, within sixty days from the receipt of such request. A duplicate of the report shall be sent immediately to the Commissioner of Children and Families.
- (2) The report shall be filed with the Court of Probate or shall be filed with the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, within the sixty-day period. The report shall indicate the physical and mental status of the child and shall also contain such facts as may be relevant to determine whether the proposed adoption will be in the best interests of the child, including the physical, mental, genetic and educational history of the child and the physical, mental, social and financial condition of the parties to the agreement and the biological parents of the child, if known, and whether the best interests of the child would be served in accordance with the criteria set forth in section 45a-727a. The report shall include a history of physical, sexual or emotional abuse suffered by the child, if any. The report may set forth conclusions as to whether or not the proposed adoption will be in the best interests of the child.
- (3) The physical, mental and genetic history of the child shall include information about: (A) The child's health status at the time of placement; (B) the child's birth, neonatal, and other medical, psychological, psychiatric, and dental history information; (C) a record of immunizations for the child; and (D) the available results of medical, psychological, psychiatric and dental examinations of the child. The report shall include information, to the extent known, about past and existing relationships between the child and the child's siblings, biological parents, extended family, and other persons who have had physical possession of or legal access to the child. The educational history of the child shall include, to the extent known,

information about the enrollment and performance of the child in educational institutions, results of educational testing and standardized tests for the child, and special educational needs, if any, of the child.

- (4) The adoptive parents are entitled to receive copies of the records and other information relating to the history of the child maintained by the commissioner or child-placing agency. The adoptive parents are entitled to receive copies of the records, provided if required by law, the copies have been edited to protect the identity of the biological parents and any other person whose identity is confidential and other identifying information relating to the history of the child. It is the duty of the person placing the child for adoption to edit, to the extent required by law, the records and information to protect the identity of the biological parents and any other person whose identity is confidential.
- (5) The report shall be admissible in evidence subject to the right of any interested party to require that the person making it appear as a witness, if available, and such person shall be subject to examination.
- (6) For any report under this section the Court of Probate or the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, may assess against the adopting parent or parents a reasonable fee covering the cost and expenses of making the investigation. The fee shall be paid to the state or to the child-placing agency making the investigation and report, provided the report shall be made within the sixty-day period or other time set by the court.
- (c) (1) Upon the expiration of the sixty-day period or upon the receipt of such report, whichever is first, the Court of Probate or the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, shall set a day for a hearing upon the agreement and shall give reasonable notice of the hearing to the parties to the agreement, the

- 533 child-placing agency if such agency is involved in the adoption, the 534 Commissioner of Children and Families and the child, if over twelve 535 years of age.
- 536 (2) At the hearing the [court] Probate Court or the Superior Court, 537 where appropriate, may deny the application, enter a final decree 538 approving the adoption if it is satisfied that the adoption is in the best 539 interests of the child or order a further investigation and written report 540 to be filed, in duplicate, within whatever period of time it directs. A 541 duplicate of such report shall be sent to the commissioner. The court 542 may adjourn the hearing to a day after that fixed for filing the report. If 543 such report has not been filed with the court within the specified time, 544 the court may thereupon deny the application or enter a final decree in 545 the manner provided in this section.
  - (3) The Court of Probate or the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, shall not disapprove any adoption under this section solely because of an adopting parent's marital status or because of a difference in race, color or religion between a prospective adopting parent and the child to be adopted or because the adoption may be subsidized in accordance with the provisions of section 17a-117.
  - (4) The Court of Probate or the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715, shall ascertain as far as possible the date and the place of birth of the child and shall incorporate such facts in the final decree, a copy of which shall be sent to the Commissioner of Children and Families.
- Sec. 14. Section 45a-736 of the general statutes is repealed and the following is substituted in lieu thereof:
- Any court of probate <u>or the Superior Court for juvenile matters</u>
  where termination of parental rights to the child occurred pursuant to

547

548

549

550

551

552

553

554

555

556

557

558

- section 17a-112 or 45a-715, as part of its approval of any agreement of adoption or declaration of an intention to adopt, may change the name of the person adopted, as requested by the adopting parent or parents.
- Sec. 15. Section 45a-745 of the general statutes is repealed and the following is substituted in lieu thereof:
  - (a) For each final decree of adoption decreed by a court of probate or by the Superior Court for juvenile matters, the clerk of the court shall prepare a record on a form prescribed by the Department of Public Health. The record shall include all facts necessary to locate and identify the original birth certificate of the adopted person and to establish the new birth certificate of the adopted person, and shall include official notice from the court of the adoption, including identification of the court action and proceedings.
  - (b) Each petitioner for adoption, the attorney for the petitioner and each social or welfare agency or other person concerned with the adoption shall supply the clerk with information which is necessary to complete the adoption record. The supplying of the information shall be a prerequisite to the issuance of a final adoption decree by the court.
  - (c) Not later than the fifteenth day of each calendar month, the clerk of the Court of Probate <u>or of the Superior Court for juvenile matters</u> shall forward to the Department of Public Health the record provided for in subsection (a) of this section for all final adoption decrees issued during the preceding month.
  - (d) When the Department of Public Health receives a record of adoption for a person born outside the state, the record shall be forwarded to the proper registration authority of the place of birth.
  - (e) The Department of Public Health, upon receipt of a record of adoption for a person born in this state, shall establish a new certificate of birth in the manner prescribed in section 7-53, except that no new certificate of birth shall be established if the court decreeing the

adoption, the adoptive parents or the adopted person, if over fourteen years of age, so requests.

Sec. 16. Section 45a-748 of the general statutes is repealed and the following is substituted in lieu thereof:

Each child-placing agency or the department shall be required to make a reasonable effort to obtain the information provided for in section 45a-746 for each child being placed for adoption or for whom there is a probability of adoption, but the lack of such information shall not be a bar to the granting of a decree of adoption, provided the childplacing agency or department has made a reasonable effort to obtain the information. If the judge of probate or the judge of the appropriate Superior Court for juvenile matters decides that a reasonable effort has not been made to obtain the information or that the information is being unreasonably withheld, the judge may order the child-placing agency or department to make a reasonable effort to obtain the information or to release the information. Any child-placing agency or department aggrieved by the order may appeal to the Superior Court if it is an appeal from a probate court decision, or to the Appellate Court if it is an appeal from a decision of the Superior Court for juvenile matters.

- Sec. 17. Section 45a-752 of the general statutes is repealed and the following is substituted in lieu thereof:
- 616 (a) Any person requesting information under section 45a-746 who is 617 of the opinion that any item of information is being withheld by the 618 child-placing agency or department, or any person requesting 619 information under section 45a-751 who has been refused release of the 620 information, may petition the Court of Probate or the Superior Court 621 for juvenile matters for a hearing on the matter. No petition shall be 622 filed if the consents required by section 45a-751b have been denied. 623 Such petition may be filed in the court of probate in the probate district 624 where the adoption was finalized or where the child-placing agency or 625 department has an office or, in the case of a petition by a person who

598

599

600

601

602

603

604

605

606

607

608 609

610

611

612

resides in this state, may be filed in the court of probate for the district in which such person resides or in the Superior Court for juvenile matters where termination of parental rights to the child occurred pursuant to section 17a-112 or 45a-715 and there is a pending application to such Superior Court for adoption of the child.

(b) When a petition, filed under the provisions of subsection (a) of this section, is received by the court and if such court is satisfied as to the identity of the petitioner, the court shall first refer the matter within thirty days of receipt of the petition to an advisory panel consisting of four members appointed from a list of panel members provided by the Probate Court Administrator. This list shall include adult adopted persons, biological parents, adoptive parents and social workers experienced in adoption matters. In convening this panel, the court shall make a reasonable effort to include one member from each category of qualified persons. Such panel members shall serve without compensation. Within thirty days of referral of the matter the panel shall begin interviewing witnesses, including the petitioner if the petitioner wants to be heard, and reviewing such other evidence it may deem relevant, and within forty-five days following its initial meeting, shall render a report including recommendations to [the judge of probate] either the Probate Court or the Superior Court for juvenile matters having jurisdiction. The court shall set a day for a hearing on the petition which hearing shall be held not more than thirty days after receiving the panel's report and shall give notice of the hearing to the petitioner and the child-placing agency. The court shall render a decision within forty-five days after the last hearing on the merits as to whether the requested information should be released under the relevant statutes. If the applicant requests the assistance of the childplacing agency or department in locating a person to be identified, the provisions of section 45a-753 shall apply.

Sec. 18. Section 45a-753 of the general statutes is repealed and the following is substituted in lieu thereof:

631

632

633

634

635

636

637

638

639

640

641 642

643

644

645

646

647

648

649

650

651

652

653

654

655

656

- (a) If a request is received pursuant to section 45a-751, the childplacing agency or department which has agreed to attempt to locate the person or persons whose identity is being requested or the childplacing agency or department which furnished a report ordered by the court following a petition made under subsection (f) of this section shall not be required to expend more than ten hours time within sixty days of receipt of the request unless the child-placing agency or department notifies the authorized applicant of a delay and states the reason for the delay. The child-placing agency or department may charge the applicant reasonable compensation and be reimbursed for expenses in locating any person whose identity is being requested. The obtaining of such consent shall be accomplished in a manner which will protect the confidentiality of the communication and shall be done without disclosing the identity of the applicant. For the purposes of this section any records at the Court of Probate or the Superior Court shall be available to an authorized representative of the child-placing agency or department to which the request has been made.
- (b) If the child-placing agency or department is out-of-state and unwilling to expend time for such purpose, the court of probate which finalized the adoption or terminated parental rights or the superior court which terminated parental rights or which finalized the adoption shall upon petition appoint a licensed or approved child-placing agency or the department to complete the requirements of this section.
- (c) If the relative whose identity is requested cannot be located or appears to be incompetent but has not been legally so declared, the Court of Probate or the Superior Court shall appoint a guardian ad litem under the provisions of section 45a-132, at the expense of the person making the request. The guardian ad litem shall decide whether to give consent on behalf of the relative whose identity is being requested.
- (d) If the relative whose identity has been requested has been declared legally incapable or incompetent by a court of competent

659

660

661

662

663

664

665

666

667

668

669

670

671

672

673

674

675

676

677

678

679

680

681

682

683

684

685

686

jurisdiction, then the legal representative of such person may consent to the release of such information.

- (e) Such guardian ad litem or legal representative shall give such consent unless after investigation he concludes that it would not be in the best interest of the adult person to be identified for such consent to be given. If release of the information requires the consent of such guardian ad litem or legal representative, or if the person whose identity is sought is deceased, only the following information may be released: (1) All names by which the person whose identity is being sought has been known, and all known addresses; (2) the date and place of such person's birth; (3) all places where such person was employed; (4) such person's Social Security number; (5) the names of educational institutions such person attended; and (6) any other information that may assist in the search of a person who cannot be located.
- (f) (1) If (A) the person whose identity is being sought cannot be located or is incompetent, or (B) the child-placing agency or department has not located the person within sixty days, the authorized applicant may petition for access to the information to the court of probate or the superior court which terminated the parental rights or to the court of probate which approved the adoption or the Superior Court for juvenile matters.
- (2) Within fifteen days of receipt of the petition, the court shall order the child-placing agency or department which has access to such information to present a report. The report by the child-placing agency or department shall be completed within sixty days after receipt of the order from the court.
- 717 (3) If the child-placing agency or department is out-of-state and 718 unwilling to provide the report, the court shall refer the matter to a 719 child-placing agency in this state or to the department for a report.
- 720 (4) The report shall determine through an interview with the adult

- adopted or adult adoptable person and through such other means as may be necessary whether (A) release of the information would be seriously disruptive to or endanger the physical or emotional health of the authorized applicant, and (B) release of the information would be seriously disruptive to or endanger the physical or emotional health of the person whose identity is being requested.
  - (5) Upon receipt of the report, or upon expiration of sixty days, whichever is sooner, the court shall set a time and place for hearing not later than fifteen days after receipt of the report or expiration of such sixty days, whichever is sooner. The court shall immediately give notice of the hearing to the authorized applicant and to the child-placing agency or the department.
    - (6) At the hearing, the authorized applicant may give such evidence to support the petition as the authorized applicant deems appropriate.
    - (7) Within fifteen days after the conclusion of the hearing, the court shall issue a decree as to whether the information requested shall be given to the authorized applicant.
    - (8) The requested information shall be provided to the authorized applicant unless the court determines that: (A) Consent has not been granted by a guardian ad litem appointed by the court to represent the person whose identity has been requested; (B) release of the information would be seriously disruptive to or endanger the physical or emotional health of the authorized applicant; or (C) release of the information would be seriously disruptive to or endanger the physical or emotional health of the person whose identity is being requested.
    - (9) If the court denies the petition and determines that it would be in the best interests of the person whose identity is being requested to be notified that the authorized applicant has petitioned the court for identifying information, the court shall request the child-placing agency or department to so notify the person whose identity is being requested. The notification shall be accomplished in a manner which

728

729

730

731

732

733

734

735

736

737

738

739

740

741742

743

744

745

746

747

748

749

750

will protect the confidentiality of the communication and shall be done without disclosing the identity of the authorized applicant. If the person whose identity is being requested is so notified, the authorized applicant who petitioned the court shall be informed that this notification was given.

## Statement of Purpose:

To make certain changes concerning the adoption of children in state foster care, criminal background checks by the Commissioner of Children and Families and authorizing concurrent jurisdiction by the Superior Court for juvenile matters with the Probate Court for adoption proceedings where the Superior Court ordered termination of parental rights.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]